

# Pambula River, Pambula Lake and Yowaka River Flood Study

**Final Report** 

**Volume 1 of 2: Report Text & Appendices** 







# Pambula River, Pambula Lake and Yowaka River Flood Study

### **Final Report**

Client	Client Representative
Bega Valley Shire Council	Derek Van Brackt

#### REVISION / REVIEW HISTORY

Revision #	Description	Prepared by	Reviewed by
1	Draft report	D. Tetley	C. Ryan
2	Draft report for Public Exhibition	D. Tetley	C. Ryan
3	Final report	D. Tetley	C. Ryan

### **DISTRIBUTION**

Revision	Distribution List	Date Issued	Number of Copies
1	Bega Valley Shire Council	29/08/2020	PDF
2	Bega Valley Shire Council	18/01/2021	PDF
3	Bega Valley Shire Council	21/05/2021	PDF

Note: The Flood Study was adopted by Council at its Ordinary Meeting on 21 July, 2021.

#### Catchment Simulation Solutions

Suite 10.01 70 Phillip Street Sydney, NSW, 2000

)

(02) 8355 5500

dtetley@csse.com.au



(02) 8355 5505



www.csse.com.au

Photographs on front cover provided courtesy of Mr Matt Barnes & Mr Jack Gordon

File Reference: Pambula River, Pambula Lake, Yowaka River Flood Study (Rev 3) - Volume 1.docx





#### **COPYRIGHT NOTICE**



This document, 'Pambula River, Pambula Lake and Yowaka River Flood Study' (2021), is licensed under the Creative Commons Attribution 4.0 Licence, unless otherwise indicated.

#### Please give attribution to: © Bega Valley Shire Council (2021)

We also request that you observe and retain any notices that may accompany this material as part of the attribution.

#### Notice Identifying Other Material and/or Rights in this Publication:

The author of this document has taken steps to both identify third-party material and secure permission for its reproduction and reuse. However, please note that where these third-party materials are not licensed under a Creative Commons licence, or similar terms of use, you should obtain permission from the rights holder to reuse their material beyond the ways you are permitted to use them under the 'fair dealing' provisions in the <u>Copyright Act 1968</u>. Please see the Table of References at the rear of this document for a list identifying other material and/or rights in this document.

#### **Further Information**

For further information about the copyright in this document, please contact:
Bega Valley Shire Council
PO Box 492, Bega NSW 2550
council@begavalley.nsw.gov.au
(02) 6499 2222

#### **DISCLAIMER**

The <u>Creative Commons Attribution 4.0 Licence</u> contains a Disclaimer of Warranties and Limitation of Liability. In addition: This document (and its associated data or other collateral materials, if any, collectively referred to herein as the 'document') was produced by Catchment Simulation Solutions for Bega Valley Shire Council only. The views expressed in the document are those of the author(s) alone, and do not necessarily represent the views of Bega Valley Shire Council. Reuse of this document or its associated data by anyone for any other purpose could result in error and/or loss. You should obtain professional advice before making decisions based upon the contents of this document.

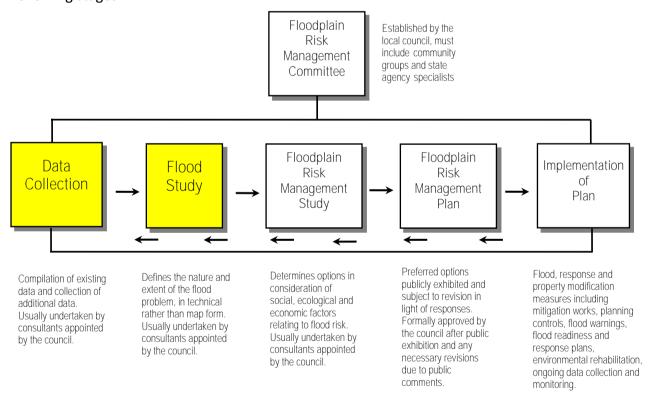
## **>>**

#### **FOREWORD**

The NSW State Government's Flood Prone Land Policy is directed towards providing solutions to existing flooding problems in developed areas and ensuring that new development is compatible with the flood hazard and does not create additional flooding problems in other areas. The Policy is defined in the NSW Government's 'Floodplain Development Manual' (NSW Government, 2005).

Under the Policy, the management of flood liable land remains the responsibility of Local Government. The State Government subsidises flood mitigation works to alleviate existing problems and provides specialist technical advice to assist Local Government in its floodplain management responsibilities.

The Policy provides for technical and financial support by the State Government through the following stages:



The 'Pambula River, Pambula Lake and Yowaka River Flood Study' represents the first of the four stages in the process outlined above. The aim of the Flood Study is to produce information on flood discharges, levels, depths and velocities, for a range of flood events under existing topographic and development conditions. This information can then be used as a basis for identifying those areas where the greatest flood damage is likely to occur, thereby allowing a targeted assessment of where flood mitigation measures would be best implemented as part of the subsequent Floodplain Risk Management Study and Plan.

# TABLE OF CONTENTS

ΕX	ECUTIVE	SUMMARY	l
1	INTROD	UCTION	1
2	CATCHN	MENT DESCRIPTION	2
3	PROJEC	T METHODOLOGY	5
	3.1 Stu	dy Objectives	5
	3.2 Add	opted Approach	5
4	DATA CO	OLLECTION AND REVIEW	7
	4.1 Ove	erview	7
	4.2 Pre	vious Reports	7
	4.2.1	Floods of February 1971 on the South Coast (1976)	7
	4.2.2	Bald Hills Creek Flood Study (1983)	8
	4.2.3	Pambula River Data Assessment Study (1990)	8
	4.2.4	Bridge Over Pambula River at Pambula (2004)	9
	4.2.5	Pambula River Estuary - Data Compilation Study (2008)	11
	4.2.6	Pambula River Estuary Processes Study (2012)	11
	4.2.7	Bega Valley Shire Coastal Processes and Hazards Definition S (2015)	-
	4.2.8	Merimbula and Back Lake Flood Study (2017)	14
	4.3 Hyd	drologic Data	15
	4.3.1	Rain Gauge Data	15
	4.3.2	Stream Gauge Data	15
	4.4 Top	oographic and Hydrographic Information	20
	4.4.1	2013 LiDAR Survey	21
	4.4.2	2018 LiDAR Survey	23
	4.4.3	2003 Hydrographic Survey	23
	4.5 Ge	ographic Information System (GIS) Data	24
	4.5.1	Stormwater Information	25
	4.6 Eng	gineering Plans	26
	4.7 Rei	mote Sensing	26

	4.8 Add	ditional Data Collection	. 27
	4.9 Cor	mmunity Consultation	. 27
	4.9.1	Community Questionnaire	27
	4.9.2	Public Exhibition	30
5	COMPU	TER FLOOD MODELS	. 32
	5.1 Ge	neral	. 32
	5.2 XP	-RAFTS Model Development	. 32
	5.2.1	Subcatchment Parameterisation	32
	5.2.2	Stream Routing	32
	5.2.3	Rainfall Loss Model	33
	5.2.4	Water Storages	33
	5.3 TU	FLOW Model Development	. 34
	5.3.1	Model Extent	34
	5.3.2	Grid Size and Topography	34
	5.3.3	Manning's "n" Values	34
	5.3.4	River and Creek Channels	35
	5.3.5	Boundary Conditions	37
	5.3.6	Culverts and Bridges	38
	5.3.7	Stormwater System	38
	5.3.8	Water Storages	39
6	COMPU	TER MODEL CALIBRATION	. 40
	6.1 Ove	erview	. 40
	6.2 Cal	ibration Events	. 40
	6.2.1	Available Rainfall Data	40
	6.2.2	Available Stream Gauge Data	41
	6.2.3	Adopted Events	41
	6.3 201	l6 Flood	. 41
	6.3.1	XP-RAFTS Modelling	41
	6.3.2	TUFLOW Modelling	44
	6.4 201	12 Flood	. 45
	6.4.1	XP-RAFTS Modelling	45
	6.4.2	TUFLOW Modelling	46
	65 201	11 Flood	17

	6.5	5.1	XP-RAFTS Modelling	.47
	6.5	5.2	TUFLOW Modelling	. 48
	6.6	198	5 Flood	49
	6.6	5.1	XP-RAFTS Modelling	.49
	6.6	5.2	TUFLOW Modelling	. 50
	6.7	197	1 Flood	52
	6.7	7.1	XP-RAFTS Modelling	. 52
	6.7	7.2	TUFLOW Modelling	. 54
7	DESI	GN	FLOOD ESTIMATION	56
	7.1	Ger	neral	56
	7.2	Нус	lrology	56
	7.2	2.1	Flood Frequency Analysis	.56
	7.2	2.2	Hydrologic Modelling	.57
	7.3	Нус	Iraulics	63
	7.3	3.1	Boundary Conditions	. 63
	7.3	3.2	Hydraulic Structure Blockage	.66
	7.4	Res	sults	67
	7.4	4.1	Design Flood Envelope	. 67
	7.4	1.2	Presentation of Results	. 67
	7.4	4.3	Peak Depths, Levels and Velocities	. 67
	7.5	Res	sults Verification	67
	7.5	5.1	Comparison with Alternate Modelling Approaches	. 70
	7.5	5.2	Comparison with Past Studies	.71
8	IMPA	CTS	S OF FLOODING ON THE COMMUNITY	72
	8.1	Ove	erview	72
	8.2	Floo	od Hazard	72
	8.3	Hyd	Iraulic Categories	74
	8.4	Floo	od Emergency Response Precinct Classifications	76
	8.5	Imp	acts on Vulnerable and Critical Facilities	77
	8.6	Tra	nsportation Impacts	79
9	SENS	SITI	VITY AND CLIMATE CHANGE ASSESSMENT	81
	9.1	Ove	erview	81
	9.2	Mod	del Parameter Sensitivity	81

	9.2.1	Initial / Storm Loss	81
	9.2.2	Continuing Loss Rate	82
	9.2.3	Manning's "n"	85
	9.2.4	Hydraulic Structure Blockage	85
	9.2.5	Ocean Level	86
	9.2.6	Timing of Pambula River and Yowaka River Flows	87
	9.2.7	Australian Rainfall & Runoff 1987	88
	9.3 Clir	nate Change Analysis	89
	9.3.1	Increases in Sea Level	89
	9.3.2	Increases in Rainfall Intensity	91
	9.3.3	Increases in Rainfall Intensity and Increases in Sea Level	92
10	FLOOD I	PLANNING INFORMATION	93
	10.1 Ove	erview	93
	10.2 Flo	od Planning Area	93
	10.2.1	Flood Planning Level	93
	10.3 Flo	od Planning Constraint Categories	96
	10.4 lmp	pacts of Future Development	98
11	CONCLU	JSION	102
12	REFERE	NCES	104
	LIST	OF APPENDICES	

APPENDIX A	Community Consultation
	Community Consultation

APPENDIX B XP-RAFTS Model Inputs

APPENDIX C Blockage Calculations

APPENDIX D Model Calibration Results

XP-RAFTS Outputs for Historic Flood Simulations APPENDIX E

APPENDIX F Flood Frequency Analysis for Pambula River at Lochiel Gauge

APPENDIX G Design Rainfall

XP-RAFTS ARR2019 Outputs APPENDIX H

APPENDIX I Hydraulic Category Verification

APPENDIX J Roadway Inundation Information

APPENDIX K Sensitivity Analysis Difference Maps

APPENDIX L XP-RAFTS ARR1987 Outputs

APPENDIX M Climate Change Difference Maps

APPENDIX N Future Development Scenario Outputs

APPENDIX O Public Exhibition Submissions



## **LIST OF TABLES**

Table 1	Summary of Catchment Land Use based on Bega Valley Shire LEP 2013	2
Table 2	Peak Design Discharges for Pambula River at Princess Highway (2004)	9
Table 3	Peak Design Flood Levels for Pambula River at Princes Highway (2004)	.11
Table 4	Tidal Plane Characteristics (2004)	.12
Table 5	Adopted Ocean Level Boundary Conditions (Cardno, 2017)	.15
Table 6	Available daily rain gauges	.16
Table 7	Available continuous rain gauges	.19
Table 8	Available stream and water level gauges	.20
Table 9	Pambula River channel invert comparisons	.22
Table 10	Adopted Impervious Percentage and Pervious 'n' Values for XP-RAFTS Model	133
Table 11	Manning's "n" Roughness Values	.35
Table 12	Historic Rainfall Statistics	.42
Table 13	Adopted Rainfall Losses for Calibration Simulations	.43
Table 14	Peak Discharge at Key Locations for Historic Flood Simulations	.44
Table 15	Comparison between simulated floodwater depths and anecdotal flooding report for the 2016 flood	
Table 16	Comparison between simulated floodwater depths and anecdotal flooding report for the 2012 flood	
Table 17	Comparison between simulated floodwater depths and anecdotal flooding report for the 2011 flood	
Table 18	Comparison between simulated flood levels and surveyed flood marks for the 1985 flood	.52
Table 19	Comparison between simulated flood levels and surveyed flood marks for the 1971 flood	.55
Table 20	Peak Design Discharge Estimates at Lochiel Stream Gauge	.57
Table 21	Areal reduction factors	.59
Table 22	Burst Rainfall Losses for Design Storms	.60
Table 23	Raw XP-RAFTS Peak Design Discharges at Key Locations	.62
Table 24	ARR2019 Hydrograph Adjustment Factors	.64
Table 25	Adopted ocean boundary conditions for design flood simulations	.65
Table 26	Peak Design Water Levels at Key Locations	.68
Table 27	Peak Design Water Depths at Key Locations	.68
Table 28	Peak Design Flow Velocities at Key Locations	.69

Table 29	Comparison between XP-RAFTS, FFA and Regional Flood Frequency Estimation 1% AEP discharges	70
Table 30	Comparison of peak 1% AEP discharges and flood levels	71
Table 31	Description of Adopted Flood Hazard Categories (Ball et al, 2019)	73
Table 32	Qualitative and Quantitative Criteria for Hydraulic Categories	75
Table 33	Impact of Flooding on Vulernable and Critical Facilities	78
Table 34	Peak 5% AEP Sensitivity Simulation Flood Level Differences at Various Locations across the Catchment	83
Table 35	Peak 1% AEP Sensitivity Simulation Flood Level Differences at Various Locations across the Catchment	84
Table 36	Flood Planning Constraint Categories (AIDR, 2017)	97
Table 37	Adopted land use information for future development assessment	100
<b>→</b> LI	ST OF PLATES	
Plate 1	View looking from near the top of Monaro Street at Pambula looking north (datunknown)	te 3
Plate 2	View looking north from Pambula along Princes Highway showing flooding (daunknown) (photo courtesy of Dulcie's Cottage)	
Plate 3	View looking from old Princes Highway bridge crossing of Pambula River take during the 1971 flood (Photo © The estate of A. C. ("Bubby") George)	
Plate 4	View looking south along Princes Highway during 1990 flood (RTA, 2004)	10
Plate 5	View looking south along Princes Highway during 1992 flood (RTA, 2004)	10
Plate 6	Coastal inundation maps for existing (top) and 2100 (bottom) timeframes (BM 2015)	Т, 13
Plate 7	Rating curve (red) and recorded ratings (blue) for Pambula River at Lochiel stream gauge	20
Plate 8	2013 LiDAR data points in the vicinity of Oregon and Monaro Streets	21
Plate 9	Example of 2018 LiDAR data points in upper catchment	24
Plate 10	Flooding across Greigs Flat (date unknown) (photo courtesy of Matt Barnes & Jack Gordon)	
Plate 11	Flooding in June 2016 across rear of a Greigs Flat property	29
Plate 12	Floodwater extends across Princes Highway in March 2011	30
Plate 13	Example of TUFLOW grid cells across Pambula River channel	36
Plate 14	Example of 2-dimensional representation of Pambula River channel approximately 400 metres upstream of Princes Highway	36
Plate 15	Example of 2-dimensional representation of Pambula River channel approximately 400 metres downstream of Princes Highway	37
Plate 16	Four-day rainfall totals for NSW for June 2016 event (Bureau of Meteorology,	

2016) .......42

Plate 17	1971 rainfall records for Green Cape (sub-daily), Pambula Post office (daily) a Merimbula Airport (daily) gauges	
Plate 18	Locations where IFD data were extracted	58
Plate 19	Sample of ARR2019 1% AEP hydrographs for the Pambula River at Princes Highway	64
Plate 20	Adopted ocean level hydrographs for design flood simulations	66
Plate 21	Flood hazard vulnerability curves (Ball et al, 2019)	73
Plate 22	Flow Chart for Determining Flood Emergency Response Classifications (AEM 2014).	-
Plate 23	Hydrographs adopted to test sensitivity of timing of Yowaka River flows	87
Plate 24	Interim Climate Change Rainfall Intensity Increases (Ball et all, 2019)	91
Plate 25	99% Confidence Level Grid	95
Plate 26	Example of cars driving through flood waters and generating waves	96

#### EXECUTIVE SUMMARY

#### **Overview**

The Pambula River, Pambula Lake and Yowaka River catchment covers an area of over 300 square kilometres within the Bega Valley Council Local Government Area (LGA). The catchment extends across forested and rural areas, as well as the villages of Pambula, South Pambula, Pambula Beach, Broadwater, Greigs Flat, Nethercote and Lochiel.

During periods of heavy rainfall in the catchment there is potential for water to overtop the banks of the various creeks and rivers and inundate the adjoining floodplain, including parts of the villages identified above. Flooding has been experienced across the catchment on a number of occasions including 1970, 1971, 1973, 1978, 1983 and 1985, as well as more recent events in 2011, 2012 and 2016. The 1971 flood is considered to be the largest flood on record.

Floodwaters in the catchment can damage property and vehicles and may pose a risk to life during large floods. In addition, flooding can overtop major transportation links within the catchment including the Princes Highway, Nethercote Road, Mount Darragh Road and Back Creek Road, which can inconvenience and isolate many individuals and families.

In recognition of the potential impact that flooding may have on the local community, Bega Valley Shire Council engaged Catchment Simulation Solutions to prepare a flood study for the Pambula River, Pambula Lake and Yowaka River catchment. It documents flood behaviour across the catchment for a range of historic and design floods. This includes information on flood discharges, levels, depths and flow velocities. It also provides estimates of the variation in flood hazard and provides an assessment of the potential impacts of climate change on existing flood behaviour.

#### **Community Consultation**

A questionnaire was distributed to over 300 properties within the catchment. The questionnaire aimed to secure information on community flooding experiences, with a particular focus on information that could be used to assist in the calibration of the computer flood models that would be developed during later stages of the project. A total of 21 questionnaire responses were received.

The responses to the questionnaire showed that around 30% of the respondents had been impacted by flooding. The most common reported flood impacts were roadways being cut by floodwaters as well as flooding of paddocks.

#### **Computer Flood Models**

Flood behaviour across the catchment was defined using two computer models that were developed specifically for the study:

- A hydrologic model of the catchment was developed using the XP-RAFTS software. The hydrologic model was used to simulate the transformation of rainfall into runoff and generate discharge hydrographs at various locations across the catchment.
- A hydraulic computer model of the river system and floodplain was developed using the TUFLOW software. TUFLOW is a two-dimensional hydraulic software package that takes the discharges hydrographs produced by the hydrologic model and simulates how that flow would move and be distributed across the catchment.

The XP-RAFTS and TUFLOW models were calibrated using historic rainfall and stream flow records along with surveyed flood marks. These marks were based on photographs and reported descriptions of flood behaviour that were provided by the community. The floods that were selected for calibration include events that occurred in 1971, 1985, 2011, 2012 and 2016. The outcomes of the calibration showed that the computer models were producing reliable reproductions of each historic flood.

#### **Design Flood Simulations**

The calibrated models were used to simulate the design 10%, 5%, 2%, 1%, 0.5% and 0.2% AEP floods based upon the 2019 version of Australian Rainfall and Runoff (Geoscience Australia). The Probable Maximum Flood (PMF) was also simulated. The results of each design flood were extracted, and figures were prepared to display the results. The figures are provided in Volume 2 and include:

- Floodwater Depths and Flood Level Contours: Figures 19 to 25
- Floodwater Speed (including velocity vectors): Figures 26 to 32
- Flood Hazard: Figures 34 to 37 (flood hazard mapping shows the potential impact that floodwaters are likely to have on people and buildings in the study area)
- Hydraulic Category: Figures 38 to 41 (hydraulic category mapping shows areas that should preserved for the conveyance and storage of floodwaters)

#### **Analysis of Results**

The mapping shows that flooding across much of the upper catchment is typically contained near the main watercourses owing to the "incised" nature of the floodplain in these areas. More extensive inundation is predicted across parts of the lower catchment where wider floodplains combine with topographic "constrictions" combined to create a series of "bathtubs". This includes south of Pambula as well as Griegs Flat.

The catchment is traversed by several important transportation routes. The results of the flood simulations show that Nethercote Road and the Princes Highway are very susceptible to inundation and are predicted to be cut by water in events as frequent as the 10% AEP flood. These roadways would typically be cut after as little as 5 hours of rainfall and would remain cut for a minimum of 6 hours. At least H3 hazard is predicted across these roadways which demonstrates that the depth and velocity of floodwaters would be sufficient to mobilise vehicles. Therefore, one of the greatest flood risks across the catchment is associated with people potentially driving through floodwaters.

While most properties and facilities are located outside of the floodplain, some properties have a greater flood exposure. In particular, the Colonial Motor Inn and Idlewilde Motor Inn

at Pambula are predicted to be exposed to a significant hazard during the PMF and access would also be cut. It is recommended that discussions are completed with the owners of each facility to highlight the significant hazard that could occur during the PMF and encourage the preparation of a "flood safe plan" that would promote early evacuation of staff and occupants during very large Pambula River floods.

The results of additional climate change simulations indicate that should both rainfall intensity and sea level continue to increase as projected, it would produce a notable increase in flood risk across all sections of the catchment. However, the area of the catchment located east of the Princes Highway would be most significantly impacted (as this area can be impacted by both sea level rise and increases in rainfall intensity).

Flood planning category constraint mapping was also prepared (refer **Figure 61** in Volume 2) and suggests that the land use zones defined in the Bega Valley Local Environmental Plan (LEP) 2013 are broadly compatible with the flood risk. However, there are vacant parcels of land at South Pambula that are zoned for industrial and residential uses that are more significantly constrained by flooding. Therefore, care will need to be exercised if these areas are developed in the future to ensure the development is compatible with the flood hazard and floodway and flood storage areas are preserved.